Message Text

PAGE 01 NATO 01807 121112 Z

46

ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 SS-15 NSC-10 ACDA-19 OMB-01 IO-12

OIC-04 CU-04 RSR-01 /146 W

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SUBJ: CSCE: CONFIDENCE-BUILDING MEASURES

SUMMARY. AS RESULT OF SEVERAL AMENDMENTS PROPOSED BY UK, POLADS WERE UNABLE REACH AGREEMENT AT APRIL 10 MEETING ON PAPER ON ILLUSTRATIVE LISTS OF MOVEMENTS/ MANEUVERS. COMPROMISE WAS PROPOSED FOR HANDLING FRG POINT ON DISTINCTION BETWEEN CBM'S AND MBFR CONSTRAINTS. ACTION REQUESTED: GUIDANCE, AS REQUESTED, ON CHANGES PROPOSED BY UK FOR APRIL 16 POLADS MEETING. END SUMMARY.

1. AT APRIL 10 MEETING, UK REP PROPOSED SEVERAL CHANGES IN PAPER ON ILLUSTRATIVE LISTS (TEXT USNATO 1415) MOST OF WHICH WERE ACCOMMODATED THROUGH COMPROMISE FORMULATIONS. FOLLOWING CHANGES WERE MADE:

PARA 4 - SECOND TICK WAS REVISED TO READ " THAT WESTERN COUNTRIES WOULD LIKE TO RECEIVE FROM THE WARSAW PACT COUNTRIES COMPARABLE ILLUSTRATIVE LISTS CONTAINING THE SAME KIND OF INFORMATION AS IN THEIR OWN LISTS."

CONFIDENTIAL

PAGE 02 NATO 01807 121112 Z

PARA 5 - WORDS " MOVEMENTS AND " WERE ADDED AFTER WORD " MILITARY" IN SENTENCE ONE.

PARA 5 - UK REP SUGGESTED THAT FOOTNOTE, WHICH IS UK LANGUAGE, BE DELETED. UK, FRG, AND BELGIAN REPS OPPOSED UK SUGGESTION WHICH WAS WITHDRAWN. FOOTNOTE WILL BE EXPANDED SOMEWHAT BY ADDITION OF CANADIAN LANGUAGE, WHICH DOES NOT CHANGE DEFINITIONS

PARA 6 - SENTENCE 1. WORDS "DURING A RECENT CALENDAR YEAR"
WERE CHANGED TO "DURING ONE OR MORE RECENT CALENDAR YEARS."

PARA 6 - SENTENCES 3, 5, AND 6. UK REP ASKED THAT SENTENCES 5 AND 6 AND WORDS "NEED NOT BE TOO COMPREHENSIVE AND" IN SENTENCE 3 BE DROPPED, ARGUING THAT ALLIED LISTS MUST BE COMPREHENSIVE IN TERMS MANEUVERS/ MOVEMENTS INCLUDED IN ORDER TO BE CREDIBLE AND IT WAS DOUBTFUL THAT SOME ALLIED MANEUVERS/ MOVEMENTS WOULD BE TOO SENSITIVE TO NOTIFY, AS STATED IN SENTENCES 5 AND 6. CHAIRMAN POINTED OUT THAT SENTENCES 5 AND 6 HAD BEEN ADDED AT REQUEST OF MILITARY COMMITTEE, AND MC REP SAID HE WOULD SEEK GUIDANCE ON UK PROPOSAL. US REP, WITH CANADIAN SUPPORT, ARGUED FOR RETENTION OF SENTENCES, WHICH UK ASKED BE BRACKETED. (COMMENT: WE ASSUME THAT AT APRIL 16 MEETING MC REP WILL ARGUE FOR RETENTION OF SENTENCES. WE WILL SUPPORT MC REP. END COMMENT.)

PARA 7 - FINAL SENTENCE. FRG REP ASKED THAT THIS SENTENCE BE DROPPED, AND IN ABSENCE SUPPORT IN COMMITTEE ASKED THAT IT BE BRACKETED, WITH BONN'S VIEWS REFLECTED IN ADDED SENTENCE WHICH READS, IN BRACKETS, "HOWEVER, SOME DELEGATIONS WERE OPPOSED TO SUCH AN INITIATIVE ON THE GROUNDS THAT FOR RECIPROCAL REASONS THE WARSAW PACT MIGHT WISH TO DO THE SAME WITH RESPECT TO NATO COUNTRIES' PAST MOVEMENTS AND MANEUVERS." (COMMENT: WE PLAN TO SETTLE FOR JUST FIRST SENTENCE PARA 7. END COMMENT.)

PARA 8 - SENTENCE 2. WORDS " AND MANEUVERS" WERE ADDED AFTER WORD MOVEMENT."

PARA 10 - SENTENCE 1. REFLECTING KNOWN UK RESERVE ON ANNUAL CALENDARS, UK REP PROPOSED THAT WORD "SHOULD" BE REPLACED BY "COULD." IN RESPONSE TO US REP'S QUESTION REGARDING CONFIDENTIAL

PAGE 03 NATO 01807 121112 Z

REASONING BEHIND PROPOSAL, UK REP SUGGESTED THAT WARSAW PACT COUNTRIES MIGHT STATE THAT THEY DID NOT PLAN MANEUVERS/ MOVEMENTS ON YEARLY BASIS. NATO COUNTRIES SHOULD NOT TIE THEMSELVES DOWN ON THIS POINT, HE ARGUED, US REP ARGUED THAT BOTH NATO AND WARSAW PACT PLANNED AT LEAST YEAR IN ADVANCE AND THAT THIS WAS GOOD STARTING POSITION. MC REP AGREED WITH US POSITION, WORDS "SHOULD" AND "COULD" WILL APPEAR IN REVISED PAPER AS BRACKETED ALTERNATIVES. (COMMENT: WE PLAN TO OPPOSE UK PROPOSAL. END COMMENT.)

- 2. SEVERAL REPS ARGUED THAT LANGUAGE PROPOSED BY FRG REP ON DISTINCTION BETWEEN CBM'S AND MBFR CONSTRAINTS (USNATO 1681) WAS TOO DETAILED AND DID NOT NECESSARILY REFLECT AGREED POSITIONS ON MBFR. ONLY NETHERLANDS AND PORTUGUESE REPS SAID THEY COULD ACCEPT FRG LANGUAGE IN ITS ENTIRETY. COMPROMISE WAS PROPOSED WHEREBY FIFTH TICK OF PARA 4 WILL BE EXPANDED TO READ: "THAT THE SUGGESTED LISTS SHOULD BE KEPT STRICTLY IN A CSCE CONTEXT. AVOIDING POSSIBLE CONFUSION WITH COLLATERAL CONSTRAINTS IN MBFR. THERE EXIST SIGNIFICANT DIFFERENCES IN MANY RESPECTS BETWEEN CBM'S IN A CSCE FRAMEWORK AND MOVEMENT CONSTRAINTS IN MBFR; FOR INSTANCE IN THEIR VOLUNTARY OR COM-PULSORY CHARACTER, RESPECTIVELY; IN THE VERIFICATION REQUIRE-MENTS, IN THE POLITICAL OBJECTIVES AND THE NOTIFICATION PROCEDURES." FRG REP SAID HE WOULD RECOMMEND THIS FORMULATION TO BONN. (COMMENT: SINCE THE LISTING IS ILLUSTRATIVE RATHER THAN DEFINITIVE OF DIFFERENCES BETWEEN C- BM'S AND MBFR CON-STRAINTS, WE RECOMMEND ACCEPTANCE OF REVISED LANGUAGE. END COMMENT.)
- 3. UK REP ALSO ANNOUNCED THAT REVISED AND MORE EXTENSIVE VERSION OF UK ILLUSTRATIVE LIST (USNATO 1693) WOULD BE CIRCULATED SHORTLY. PAPER WILL BE ON AGENDA OF APRIL 16 MEETING, FOR WHICH WE WOULD APPRECIATE GUIDANCE ON PROPOSED CHANGES. MCAULIFFE

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